INTERGOVERNMENTAL AGREEMENT FOR COORDINATED ELECTION

THE INTERCOVERNMENTAL ACREEMENT FOR COORDINATER ELECTION

THIS INTERGUVERNMENTAL AGREEMENT FOR COORDINATED ELECTION
(this "Agreement"), dated for reference purposes only this day of 2019, is by
and between the CLERK AND RECORDER FOR THE COUNTY OF JEFFERSON, STATE OF
COLORADO (the "County Clerk") and the
(the "Jurisdiction"), individually referred to as a "Party," and collectively referred to as the
"Parties."
DECIMAL C

RECITALS

- A. The County Clerk and the Jurisdiction are authorized to conduct elections as provided by law.
- B. The Jurisdiction has certain candidates, ballot issues and/or ballot questions to present to its eligible electors and desires to participate in a coordinated election as provided by law.
- C. The County Clerk and the Jurisdiction desire to enter into this Agreement for purposes of conducting a coordinated election and to set out the terms and conditions upon which the Parties shall conduct such election.

AGREEMENT

In consideration of the foregoing recitals and the mutual covenants and promises herein contained, the Parties agree as follows:

- **1.** <u>Definitions.</u> Capitalized terms not otherwise defined herein, shall have the meaning as set forth below:
 - a. "Applicable Law" means all law applicable to the Election, including, without limitation, the Colorado Constitution, Title 1 of the Colorado Revised Statutes (the "Uniform Election Code") and the Rules (as defined below).
 - b. "Ballot Box" means a locked and secured container meeting the requirements of Applicable Law in which ballots may be deposited by eligible electors.
 - c. "Coordinated Election Official" means the Jefferson County Clerk and Recorder.
 - d. "Coordinated Election" means an election where more than one jurisdiction with overlapping boundaries or the same electors holds an election on the same day and the eligible electors are all registered electors, and the County Clerk is the Coordinated Election Official for the jurisdictions.
 - e. "County Liaison" means the individual identified by the County Clerk to act as its primary liaison between the Jurisdiction and the County Clerk for the Election. The County Liaison shall be that person under the authority of the County Clerk who will have primary responsibility for the coordination of the election for the Jurisdiction and the procedures to be completed by the County Clerk hereunder.

- f. "Designated Election Official" means the individual identified by the Jurisdiction to act as its primary liaison between the Jurisdiction and the County Clerk for the Election. The Designated Election Official will have primary responsibility for the conduct of election procedures to be handled by the Jurisdiction hereunder and shall be responsible for performing such duties and responsibilities as are assigned to the Jurisdiction's "designated election official" under Applicable Law.
- g. "Election" means the Coordinated Election that will be conducted on November 5, 2019.
- h. "Mail Ballot Election" means an election for which eligible electors receive ballots by mail and vote by mailing those ballots, depositing the ballots at, as applicable, drop-off locations or voter service and polling centers, or, as applicable, by voting at a voter service and polling center. Mail Ballot Elections shall be conducted in accordance with the Mail Ballot Election Act, C.R.S. § 1-7.5-101 to 1-7.5-210.
- i. "Post-Election Audit" means a post-Election audit of votes on paper ballot cards and Voter Verifiable Paper Audit Trail records conducted by an audit board.
- j. "Precinct" means an area with established boundaries within a political subdivision used to establish election districts.
- k. "Rules" means the current rules and regulations governing election procedures adopted by the Colorado Secretary of State, including any amendments adopted after execution of this Agreement.
- 1. "Shared Election Costs" means all costs incurred by the County Clerk in connection with the Election that are eligible to be shared between the County Clerk and the Jurisdiction. Shared Election Costs shall include, without limitation, costs incurred by the County Clerk related to temporary (election judge) staff time (including regular and overtime costs), County employee overtime, software programs used to count voted ballots as well as pre- and post-election maintenance and on-site technical personnel, equipment, equipment handling and delivery, postage, forms, materials, Election Day meals, supply costs, training and criminal background checks.
- **2. Purpose**. The Parties are entering into this Agreement for the purpose of setting forth their respective duties and responsibilities in connection with the preparation and conduct of the Election and allocating the cost thereof. This Agreement shall be executed no later than August 27, 2019.
- 3. Coordinated Election Official. In accordance with C.R.S. §1-7-116(1)(a), the County Clerk shall serve as the Coordinated Election Official for the Election and shall conduct the Election on behalf of the Jurisdiction. As the Coordinated Election Official for the Election, the County Clerk shall be responsible for performing such duties and responsibilities as are assigned to a Coordinated Election Official under Applicable Law, except to the extent modified herein.

- 4. <u>County Liaison</u>. The County Clerk designates Cynthia Rasor as the County Liaison for the Election. The County Liaison shall act as the primary liaison between the County Clerk and the Jurisdiction. Nothing herein shall be deemed or construed to relieve the County Clerk or the Jurisdiction from their official responsibilities for the conduct of the Election. In addition, the County Clerk designates Cody Swanson as the alternate County Liaison (the "Alternate County Liaison") in the event the Jurisdiction needs immediate assistance and the County Liaison is unavailable.
- 5. Designated Election Official. The Designated Election Official designated by the Jurisdiction in Section 18 below shall have primary responsibility for performing such duties and responsibilities as are assigned to the Jurisdiction under this Agreement or Applicable Law. The Jurisdiction shall also provide the name of an alternate contact in Section 18 (the "Alternate Designated Election Official") in the event the County Clerk needs immediate assistance and the Designated Election Official is unavailable. The Designated Election Official or Alternate Designated Election Official shall be readily available and accessible during regular business hours, and at other times when notified by the County Liaison in advance, for the purposes of consultation and decision-making on behalf of the Jurisdiction regarding the Election. In addition, the Designated Election Official is responsible for receiving and timely responding to inquiries made by the Jurisdiction's voters or others interested in the Jurisdiction's election.
- **6.** <u>Jurisdictional Limitation</u>. If the Jurisdiction encompasses territory outside of Jefferson County, State of Colorado, this Agreement shall be construed to apply only to that portion of the Jurisdiction within Jefferson County.
- 7. <u>Mail Ballot Election</u>. The County Clerk will conduct the Election as a Mail Ballot Election.
- **8.** <u>Term.</u> The term of this Agreement shall commence on the date signed by the County Clerk (the "Effective Date") and shall continue until all obligations of the Parties under this Agreement have been completed.
- **9.** <u>County Clerk Duties</u>. The County Clerk shall perform the following duties for the Jurisdiction in connection with the Election, in conformance with, and as required by, Applicable Law:
 - a. Voter Registration.
 - i. Supervise, administer and provide the necessary voter registration forms and voter registration sites.
 - ii. Conduct registration and voting in the County Clerk's office and at other locations for the Jurisdiction.

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b. Ballots.

- i. Lay out the ballot text.
- ii. Determine numbering on ballot issues or questions.
- iii. Provide ballot printing layouts and text for the Jurisdiction's review and approval.
- iv. Mail ballots to voters.
- c. Staff. Maintain and compensate a sufficient number of qualified staff in order to conduct the Election.
- d. Election Judges. Appoint, train and compensate a sufficient number of election judges for each voter service and polling center and mail ballot processing center.
- e. Voter Service and Polling Centers. Establish, staff, equip and operate the required number of voter service and polling centers.
- f. Election Supplies. Provide all necessary equipment, ballots, forms and supplies to conduct the Election, including the County's electronic voting equipment, as applicable.
- g. Election Preparation.
 - i. Provide all necessary electronic voting equipment, test ballots and computer equipment for the pre-Election voting system logic and accuracy testing (the "LAT").
 - ii. Prepare and conduct the LAT.
- h. Collection from Ballot Boxes. Collect ballots from all Ballot Boxes located within the Jurisdiction in accordance with Applicable Law.
- i. Early Voting and Election Day Activities.
 - i. Provide telephone and in-person support during early voting and from 7:00 a.m. to 7:00 p.m. on Election Day.
 - ii. Count ballots and furnish the Jurisdiction with the unofficial results of the Election via an online website.
- j. Ballot Counting.
 - i. Establish backup procedures and backup sites for ballot counting should counting equipment fail. In such event, ballot counting processes will be moved to a pre-determined site for the duration of the ballot counting process.

- ii. Provide personnel to participate, assist, conduct and oversee the ballot counting process.
- k. Post-Election Audit, Canvass, Official Election Results and Recounts.
 - i. Conduct, assist and oversee the Post-Election Audit.
 - ii. Instruct and otherwise oversee the board of canvassers, which will be responsible for conducting a canvass of the Election and certifying the official abstract of votes cast for all candidates, ballot issues, and ballot questions in the Election.
 - iii. Provide the Jurisdiction with a copy of the official Election results.
 - iv. Conduct a recount, if required.
- 1. Recordkeeping, Store Election records, including, but not limited to, all voted and unvoted ballots, voter affidavits, and Election canvass and results reports.
- m. Call and Notice. Publish all Election notices. Publication of Election notices by the County Clerk shall satisfy the Jurisdiction's publication requirements set forth in C.R.S. § 1-5-205.
- n. No Expansion of Duties. Nothing contained in this Agreement is intended to expand the duties of the County Clerk beyond those set forth in Applicable Law.
- **10.** <u>Jurisdiction Duties</u>. The Jurisdiction shall perform the following duties in connection with the Election, in conformance with, and as required by, Applicable Law.
 - a. Authority. Provide the County Liaison with a copy of an ordinance or resolution:
 - (i) stating that the Jurisdiction has adopted the Uniform Election Code and that the Jurisdiction will participate in the Election in accordance with the terms and conditions of this Agreement; and
 - (ii) authorizing the presiding officer of the Jurisdiction or other designated person to execute this Agreement. The Jurisdiction shall email the ordinance or resolution and a copy of the executed Agreement to logistics@jeffco.us by August 27, 2019.
 - b. Maps and Legal Descriptions. If there are any changes in the boundaries of the Jurisdiction after January 1, 2019, furnish the County Liaison with the Jurisdiction's shapefiles (point to point geometry using points, lines and area features to define the Jurisdiction's boundaries) or updated address library files, including each Precinct, district/ward and the voting jurisdiction, no later than August 19, 2019.
 - c. Petitions, Preparation and Verification. Perform all responsibilities required to certify any initiative petition(s) to the ballot.

d. Ballot Boxes (if applicable)

- i. The Jurisdiction shall ensure that County staff has access to all Ballot Boxes located within the Jurisdiction to enable County staff to collect ballots as required by Applicable Law.
- ii. The Jurisdiction shall ensure the Ballot Boxes are available to voters twenty-four (24) hours per day (12AM to 11:59PM) beginning no later than thirty-five (35) days before the Election through thirty (30) days after the Election.

e. Ballot Preparation.

- i. No later than 3:00 p.m. on September 6, 2019, electronically transmit the ballot certification to the County Clerk via text document (preferably Microsoft Word **no PDF**). The ballot certification shall include all ballot titles, ballot issues or questions in the exact order they need to appear on the ballot. The ballot certification *shall not* be embedded in an email and *shall not* contain any extraordinary (unique) formatting.
- ii. Examples of extraordinary (unique) formatting <u>not</u> permitted in the ballot certification include, but are not limited to:
 - 1. Text boxes
 - 2. Charts
 - 3. Spreadsheets
 - 4. Strike-outs
 - 5. Bolding
 - 6. Symbols
- iii. The Jurisdiction *shall not* assign a number to the ballot question/issue. The County will provide the Jurisdiction with the ballot number(s) after ballot certification.
- iv. If the Jurisdiction fails to submit the ballot certification by 3:00 p.m. on September 6, the ballot certification may not be accepted by the County Clerk.
- v. If there is insufficient space to print the entire ballot text, the Jurisdiction may be required to amend and re-submit the ballot certification. Additional costs may incur if the ballot text is excessive.
- vi. The Jurisdiction shall inform all candidates for office to call the County Liaison at (303) 271-8115 between August 28, 2019 and 3:00 p.m. on September 6, 2019 and leave a message containing the following information:
 - 1. Proper pronunciation of the candidate's name;
 - 2. Title of the office that the candidate is running for; and
 - 3. Jurisdiction that the office is part of.

- vii. The Jurisdiction shall be responsible for the legality of their certified ballot content.
- viii. The Jurisdiction shall be responsible for proofing the layout and text of any official ballot before approving the printing of such ballot. The Designated Election Official shall send approval of the official ballot via electronic transmission to the County Clerk as set forth in the Notice section below. Once approved, the ballot content cannot be changed. The deadline to return the approval will be included in the instructions sent to the Jurisdiction requesting approval of the official ballot.

11. Pre and Post-Election Events

- a. Logic and Accuracy Testing (LAT). If the Jurisdiction elects to participate in the LAT, the Designated Election Official shall submit the name of the Jurisdiction's observer in writing to the County Clerk on or before 5:00 p.m. on September 20, 2019.
- b. Post-Election Audit. If the Jurisdiction elects to attend and observe the Post-Election Audit, the Designated Election Official shall submit the name of the Jurisdiction's observer to the County Clerk on or before 5:00 p.m. on October 21, 2019.
- c. Canvass. If the Jurisdiction elects to attend and observe the Election canvass, the Jurisdiction shall submit the name of the Jurisdiction's representative to the County Clerk on or before 5:00 p.m. on October 21, 2019.
- d. Failure to Provide Notice. If the Jurisdiction fails to provide the above-described notices by the deadlines listed above, the County Clerk shall deem the failure to notify to be a decision by the Jurisdiction to not participate in or attend/observe the LAT, Post-Election Audit or the Election canvass, as applicable, and will act on behalf of the Jurisdiction, as appropriate.
- 12. <u>Call and Notice.</u> The County Clerk is solely responsible for publishing all Election notices required to be published by Applicable Law within Jefferson County. The Jurisdiction shall not publish any notice related to the Election without first obtaining the approval of the County Clerk. To request approval, the Jurisdiction shall provide the County Liaison with all relevant information related to the proposed publication, including a copy of the proposed notice, at least one (1) week prior to the Jurisdiction's deadline for submitting the proposed notice to the publisher. The Jurisdiction shall bear full responsibility for any Election notices published without the County Clerk's approval and shall comply with all instructions of the County Clerk to remedy any incorrect or improper notices.
- **13.** <u>Use and Confidentiality of Voter Records</u>. The Jurisdiction shall be responsible for ensuring that any voter records received by the Jurisdiction are used for the sole purpose of conducting the Election. The Jurisdiction shall ensure that all voter records are maintained in accordance with the requirements of Applicable Law, including, without limitation, the Colorado Open Records Act, C.R.S. §§24-72-200.1, *et. seq.*

14. <u>Compliance with Deadlines</u>. The County Liaison will provide the Jurisdiction with a schedule of Election-related dates and deadlines, and the Jurisdiction shall comply with the deadlines provided.

15. <u>Election Withdrawal or Cancellation.</u>

- a. The Jurisdiction may cancel an election of persons to office or withdraw a ballot issue or ballot question only as permitted by Applicable Law.
- b. If the Jurisdiction resolves to cancel an election of persons to office or withdraw a ballot issue or ballot question, then the Jurisdiction shall do the following:
 - i. Provide the County Liaison with written notice of such determination immediately.
 - ii. Within thirty (30) days after its receipt of an invoice from the County Clerk, pay the County Clerk its actual costs incurred in connection with the cancelled election or withdrawn ballot issue or question, which may include costs incurred both before and after receipt of the Jurisdiction's notice of cancellation.
 - iii. Provide public notice by publication of such cancellation or withdrawal as required by Applicable Law. A copy of such notice must be posted in the Jurisdiction's offices and in the office of the County Clerk. The Jurisdiction shall also file a copy of the notice in the office of the Division of Local Government and notify any affected candidates that their election to office was canceled and that they were elected by acclamation.
- **16.** Shared Election Costs. The Jurisdiction shall reimburse the County Clerk for the Jurisdiction's pro-rated share of the Shared Election Costs. The Jurisdiction's pro-rated share of the Shared Election Costs shall be calculated in accordance with the formula set forth in Exhibit A attached to, and incorporated into, this Agreement. If the Jurisdiction's pro-rated share of the Shared Election Costs does not exceed \$1,000, then the Jurisdiction shall reimburse the County Clerk in the amount of \$1,000.
- 17. <u>Invoice</u>. The County Clerk shall submit to the Jurisdiction an invoice for the Jurisdiction's pro-rated share of the Shared Election Costs, and the Jurisdiction shall remit to the County Clerk the total due upon receipt. Any amount not paid within 30 days after receipt of an invoice will be subject to an interest charge of the lesser of 1.5% per month or the highest rate permitted under law.

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18. <u>Notice</u>.

a. Unless directed otherwise, all correspondence required to be given under this Agreement shall be deemed received if given by either of the following: (1) electronic transmission (as defined in subsection 18(b) below) when transmitted, if transmitted on a business day and during normal business hours of the recipient, and otherwise on the next business day following transmission; or (2) overnight carrier service or personal delivery, when received.

If to the County Liaison:

Cynthia Rasor Jefferson County Elections Division 3500 Illinois Street -Suite 1100 Golden CO 80401

Direct Phone: (303) 271-8115 Office Phone: (303) 271-8111 Email: logistics@jeffco.us

If to the Designated Election Official:

Name:
Jurisdiction:
Address:
City, State, Zip Code:
Cell Phone:
Office Phone:
Email:
If to the Alternate Designated Election Official:
Name:
Jurisdiction:
Address:
City, State, Zip Code:
Cell Phone:
Office Phone:
Email:

b. The Parties agree that: (1) any notice or communication transmitted by electronic transmission, as defined below, shall be treated in all manner and respects as an original written document; (2) any such notice or communication shall be

considered to have the same binding and legal effect as an original document; and (3) at the request of either party, any such notice or communication shall be

re-delivered or re-executed, as appropriate, by the party in its original form. The Parties further agree that they shall not raise the transmission of a notice or communication by electronic transmission as a defense in any proceeding or action in which the validity of such notice or communication is at issue and hereby forever waive such defense. For purposes of this Agreement, the term "electronic transmission" means any form of communication not directly involving the physical transmission of paper, that creates a record that may be retained, retrieved and reviewed by a recipient thereof, and that may be directly reproduced in paper form by such a recipient through an automated process, but specifically excluding facsimile transmissions and texts.

- 19. Amendment. This Agreement may not be modified or amended except in writing signed by the Parties.
- **20. Entire Agreement**. This Agreement and its Exhibits constitute the entire agreement between the Parties as to the subject matter hereof and supersede all prior or contemporaneous agreements, proposals, negotiations, understandings, representations and all other communications, both oral and written, between the Parties.
- **21. Indemnification.** The Parties understand and agree that liability for claims for injuries to persons or property arising out of the acts or omissions of either party is controlled and limited by the Colorado Constitution, the Colorado Governmental Immunity Act (§§ 24-10-101, et seq., C.R.S.), and the Risk Management Act (§§ 24-30-1501, et seq., C.R.S.). Each party shall be responsible for any and all claims incurred as a result of any alleged act or omission of the said Party and its employees, which occurred or is alleged to have occurred during the performance of their duties within the scope of their employment, except where such acts or omissions are willful and wanton.
- 22. Conflict of Agreement with Law, Impairment. In the event that any provision in this Agreement conflicts with Applicable Law, this Agreement shall be modified to conform thereto. No subsequent resolution or ordinance of the Jurisdiction shall impair the rights of the County Clerk or the Jurisdiction without the consent of the other Party.
- **23. Time of Essence.** Time is of the essence in the performance of this Agreement. Any deadlines or other time limits set forth in Applicable Law shall apply to completion of the tasks required by this Agreement.
- 24. No Third-Party Beneficiaries. Enforcement of the terms and conditions of this Agreement and all rights of action relating to such enforcement shall be strictly reserved to the Parties, and nothing contained in this Agreement shall give or allow any such claim or right of action by any other person or entity not a party to this Agreement.
- 25. Further Assurances. The Parties shall execute any other documents and take any other action necessary to carry out the intent of this Agreement.

- **26. Governing Law; Jurisdiction & Venue**. This Agreement and the rights of the Parties under it will be governed by, and construed in accordance with, the laws of the State of Colorado, without regard to the conflicts of laws and rules of Colorado. The courts of the State of Colorado shall have sole and exclusive jurisdiction of any disputes or litigation arising under this Agreement. Venue for any and all legal actions arising under this Agreement shall lie in the District Court in and for the County of Jefferson, State of Colorado.
- **27. Headings.** The section headings in this Agreement are for reference only and shall not affect the interpretation or meaning of any provision of this Agreement.
- **28.** Severability. If any provision of this Agreement is declared by a court of competent jurisdiction to be invalid, void or unenforceable, such provision shall be deemed to be severable, and all other provisions of this Agreement shall remain fully enforceable, and this Agreement shall be interpreted in all respects as if such provision were omitted.
- **29.** <u>Immunities Preserved</u>. It is the intention of the Parties that this Agreement shall not be construed as a contractual waiver of any immunities or defenses provided by the Colorado Governmental Immunities Act, §24-10-101, C.R.S, et. seq.
- 30. Execution by Counterparts; Electronic Signatures. This Agreement may be executed in two or more counterparts, each of which shall be deemed an original, but all of which shall constitute one and the same instrument. The Parties approve the use of electronic signatures for execution of this Agreement. Only the following two forms of electronic signatures shall be permitted to bind the Parties to this Agreement: (1) Electronic transmission of a fully executed copy of a signature page; (2) The image of the signature of an authorized signer inserted onto PDF format documents. All documents must be properly notarized, if applicable. All use of electronic signatures shall be governed by the Uniform Electronic Transactions Act, C.R.S. §§24-71.3-101 to -121.

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The Parties hereto have signed this Agreement as of the date indicated below.

JURISDICTION:

By:
Name/Title:
Date:
JURISDICTION LEGAL COUNSEL - OPTIONAL
By:
Name/Title:
Date:
COUNTY CLERK:
CLERK AND RECORDER FOR THE
COUNTY OF JEFFERSON
STATE OF COLORADO
By:
George Stern, Jefferson County Clerk & Recorder
Date:
APPROVED AS TO FORM:
Assistant County Attorney

EXHIBIT A

CALCULATION OF ELECTION COSTS FOR A JURISDICTION

- 1) Each ballot style is comprised of different combinations of jurisdictions on the ballot. For example, Ballot Style 1 might include the County and State only, Ballot Style 2 might include the County, the State and the Jurisdiction.
- 2) The County Clerk first determines the total number of active voters for each ballot style by utilizing a computer program after ballot information is entered into its system. Then, the total number of active voters for each jurisdiction by ballot style is determined by taking the total number of active voters for each ballot style and dividing this number by the number of jurisdictions participating in such ballot style. Using the scenario in number 1 above, if Ballot Style 2 had 99 voters, then each jurisdiction would be allocated 33 voters because three jurisdictions share that ballot style (99 divided by 3 = 33).
- 3) The total number of active voters a jurisdiction is allocated pursuant to the formula in number 2 above is then divided by the total number of active voters in the County. Using the example set forth above for Ballot Style 2, each jurisdiction is allocated 33 voters. Thus, 33 is divided by the total number of active voters to determine the percentage for which each jurisdiction is responsible in connection with Ballot Style 2. For example, if the total number of voters was 10,000, then each jurisdiction would be responsible for .33% for Ballot Style 2 (33 divided by 10,000 = .0033 or .33%).
- 4) After all ballot styles are tallied, the percentages for the ballot styles for each jurisdiction are added together to get that jurisdiction's grand total percentage. For example, if the Jurisdiction was included in three ballot styles and the Jurisdiction's resulting percentages for the three ballot styles was 0.6%, 0.25%, and 3.5%, the sum of these percentages for the three ballot styles would result in a grand total of 4.35% (0.6 + 0.25 + 3.5 = 4.35%).
- 5) The resulting percentage grand total described in the formula in number 4 above is then used to determine a jurisdiction's total cost for the election. For example, if the Jurisdiction's grand total percentage was 4.35% and the total cost of the election was \$200,000, then the Jurisdiction would owe \$8,700.00 (\$200,000 multiplied by .0435 = \$8,700.00).

There is a \$1,000 minimum charge, so no jurisdiction will be charged less than \$1,000. All numbers used above are for illustration only. The Jurisdiction shall not assume the above examples reflect its actual or estimated cost for the Election. See also sample chart below for further illustration.

[YEAR] [ELECTION TITLE] [JURISDICTION]

STYLE	NUMBER OF	DIVIDED BY THE	TOTAL	DIVIDED BY	PERCENTAGE		
NUMBER	VOTERS	NUMBER OF	VOTERS PER	TOTAL	PER		
		JURISDICTIONS	JURISDICTION	NUMBER OF	JURISDICTION		
				BALLOTS			
				ISSUED			
TOTAL				(000,000)			

TOTAL PERCENTAGE FOR [JURISDICTION]