

**First Regular Session  
Seventy-fifth General Assembly  
STATE OF COLORADO**

**INTRODUCED**

LLS NO. 25-0079.01 Rebecca Bayetti x4348

**SENATE BILL 25-001**

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**SENATE SPONSORSHIP**

**Gonzales J.**, Kolker, Michaelson Jenet, Roberts

**HOUSE SPONSORSHIP**

**Bacon and Joseph**, Camacho, English, Mabrey, Ricks

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**Senate Committees**

State, Veterans, & Military Affairs

**House Committees**

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**A BILL FOR AN ACT**

101     **CONCERNING THE ADMINISTRATION OF ELECTIONS, AND, IN**  
102             **CONNECTION THEREWITH, CREATING THE COLORADO VOTING**  
103             **RIGHTS ACT.**

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**Bill Summary**

*(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://leg.colorado.gov>.)*

The bill creates the Colorado Voting Rights Act (act) and modifies certain election-related statutes in 4 areas:

- Election and voting statutes related to Indian tribes;
- Voting-related services for individuals with disabilities;
- Election-related language access; and

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.  
Capital letters or bold & italic numbers indicate new material to be added to existing law.  
Dashes through the words or numbers indicate deletions from existing law.

- Election-related data collection.

**Creation of the act.** The bill creates the act, which prohibits political subdivisions from:

- Taking any action that results in or is intended to result in a material disparity between electors who are members of a protected race, color, or language minority group or other minority reporting group (protected class members) and other eligible electors in regard to voter participation, access to voting opportunities, or the opportunity or ability to participate in the political process (voter suppression);
- Enacting or employing any method of election that has the effect of, or is motivated in part by the intention of, disparately impairing the opportunity or ability of protected class members to participate in the political process, elect the candidates of their choice, or otherwise influence the outcome of elections (voter dilution); or
- Implementing, imposing, or enforcing a voting qualification or another prerequisite to voting based on an individual's actual or perceived gender identity, gender expression, or sexual orientation.

An aggrieved individual or organization may file a civil suit alleging voter suppression, voter dilution, or an unlawful voting prerequisite based on gender identity, gender expression, or sexual orientation. The attorney general may investigate potential violations of the act and may file suit to enforce the act or may intervene in an aggrieved individual's or organization's civil suit.

**Election and voting statutes related to Indian tribes.** The bill clarifies provisions related to voter registration and election access for Indian tribes, including valid identification for registration purposes and the requirements for voter service and polling centers and ballot drop-off locations on Indian reservations.

**Voting-related services for individuals with disabilities.** The bill imposes a requirement on covered entities, defined as entities that provide state-funded services primarily to individuals with disabilities, to publicly display notices related to voting in advance of statewide general and primary elections.

**Election-related language access.** The bill expands existing requirements for the creation of multilingual ballots from only applying to qualifying counties to also applying to qualifying municipalities, based on the population or percentage of the voting-age population within the relevant jurisdiction who are minority language speakers and speak English less than very well.

**Election-related data collection.** The bill creates the statewide election database and information office (office) in the department of state. The office collects and maintains data related to elections, including

demographics, election results, and voting information, which the office is required to make publicly available. After each election, political subdivisions are required to submit election-related information to the office. The office also provides assistance to political subdivisions, researchers, and members of the public related to the data it maintains, in addition to providing data to the attorney general for purposes of investigating potential violations of the act.

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1 *Be it enacted by the General Assembly of the State of Colorado:*

2 **SECTION 1.** In Colorado Revised Statutes, 1-1-104, **amend**  
3 (19.5)(a)(XIII) as follows:

4 **1-1-104. Definitions.** As used in this code, unless the context  
5 otherwise requires:

6 (19.5) (a) "Identification" means:

7 (XIII) A valid identification card issued by a federally recognized  
8 tribal government, THE BUREAU OF INDIAN AFFAIRS, THE INDIAN HEALTH  
9 SERVICE, OR ANY OTHER TRIBAL OR FEDERAL AGENCY ISSUING  
10 IDENTIFICATION certifying tribal membership, REGARDLESS OF WHETHER  
11 THE IDENTIFICATION CARD CONTAINS A PHOTOGRAPH OR RESIDENTIAL  
12 ADDRESS OF THE ELECTOR; or

13 **SECTION 2.** In Colorado Revised Statutes, 1-2-203, **amend** (2)  
14 as follows:

15 **1-2-203. Registration on Indian reservations.** (2) An eligible  
16 elector who lives on an Indian reservation, but who does not have a  
17 residence address recognized by the United States postal service, may  
18 register to vote using, as ~~his or her~~ THE ELECTOR'S residence address, the  
19 address of the tribal council headquarters or any other address approved  
20 by the secretary of the tribal council. IF REQUESTED BY THE TRIBAL  
21 COUNCIL, THE SECRETARY OF THE TRIBAL COUNCIL SHALL APPROVE AT  
22 LEAST ONE SUCH ADDRESS IN EACH PRECINCT ON THE RESERVATION.

1           **SECTION 3.** In Colorado Revised Statutes, 1-5-102.9, **amend**  
2       (1)(b.7) and (5)(e) as follows:

3           **1-5-102.9. Voter service and polling centers - number required**  
4       **- services provided - drop-off locations - definition.** (1) (b.7) For a  
5       general election, at the request of the tribal council of an Indian tribe  
6       located on a federal reservation whose headquarters are within the  
7       county's boundaries, a county clerk and recorder shall designate a voter  
8       service and polling center within the boundaries of the reservation. The  
9       tribal council may request ~~either two or four days of in-person voting at~~  
10      a voter service and polling center within the boundaries of the reservation  
11      ~~Two days of in-person voting include the day before election day and~~  
12      ~~election day. Four days of in-person voting include the day before~~  
13      ~~election day, election day, and the Friday and Saturday prior to election~~  
14      ~~day~~ FOR ELECTION DAY AND ANY NUMBER OF DAYS DURING THE  
15      FIFTEEN-DAY PERIOD PRIOR TO AND INCLUDING THE DAY OF THE ELECTION.  
16      A request under this subsection (1)(b.7) must be made no later than one  
17      hundred eighty days before the date of the election AND MUST BE MADE  
18      ON THE FORM DESCRIBED IN SUBSECTION (5)(e)(II) OF THIS SECTION.

19           (5) (e) (I) For a general election, in addition to the requirements  
20      of subsection (5)(a) of this section, at the request of the tribal council of  
21      an Indian tribe located on a federal reservation whose headquarters are  
22      within the county's boundaries, a county shall establish a drop-off location  
23      within the boundaries of the reservation. The drop-off location must  
24      accept ballots for the fifteen-day period prior to and including the day of  
25      the election. A REQUEST UNDER THIS SUBSECTION (5)(e)(I) MUST BE MADE  
26      ON THE FORM DESCRIBED IN SUBSECTION (5)(e)(II) OF THIS SECTION.

27           (II) THE SECRETARY OF STATE SHALL ESTABLISH A FORM BY WHICH

1 A TRIBAL COUNCIL CAN REQUEST A VOTER SERVICE AND POLLING CENTER  
2 AS DESCRIBED IN SUBSECTION (1)(b.7) OF THIS SECTION AND A BALLOT  
3 DROP-OFF LOCATION UNDER SUBSECTION (5)(e)(I) OF THIS SECTION. NOT  
4 LESS THAN TWO HUNDRED FIFTY DAYS PRIOR TO ANY GENERAL ELECTION,  
5 THE SECRETARY OF STATE SHALL PROVIDE THE FORM TO EACH TRIBAL  
6 COUNCIL WITH FEDERAL RESERVATION LAND IN THE STATE.

7 **SECTION 4.** In Colorado Revised Statutes, 1-5-702, **add** (2.7)  
8 as follows:

9 **1-5-702. Definitions.** As used in this part 7, unless the context  
10 otherwise requires:

11 (2.7) "COVERED ENTITY" MEANS ANY ENTITY THAT IS PRIMARILY  
12 ENGAGED IN PROVIDING STATE-FUNDED SERVICES OR PROGRAMS TO  
13 INDIVIDUALS WITH DISABILITIES.

14 **SECTION 5.** In Colorado Revised Statutes, **add** 1-5-707 as  
15 follows:

16 **1-5-707. Voting notice required - covered entities.** (1) A  
17 COVERED ENTITY SHALL PUBLICLY DISPLAY AT LEAST ONE NOTICE IN EACH  
18 BUILDING IT OCCUPIES THAT IS OPEN TO THE PUBLIC.

19 (2) THE NOTICE REQUIRED BY SUBSECTION (1) OF THIS SECTION  
20 MUST:

21 (a) INCLUDE INFORMATION ON VOTER REGISTRATION, VOTING  
22 RIGHTS, AND VOTING-RELATED ACCESSIBILITY ACCOMMODATIONS;

23 (b) INCLUDE CONTACT INFORMATION FOR THE SECRETARY OF  
24 STATE ACCESSIBILITY COORDINATOR;

25 (c) IDENTIFY THE NEAREST DROP BOX, DROP-OFF LOCATION, AND  
26 VOTER SERVICE AND POLLING CENTER; AND

27 (d) BE WRITTEN IN PLAIN LANGUAGE.

1 (3) A COVERED ENTITY SHALL PUBLICLY DISPLAY THE NOTICE  
2 REQUIRED BY SUBSECTION (1) OF THIS SECTION DURING THE THIRTY DAYS  
3 PRECEDING A STATEWIDE GENERAL OR PRIMARY ELECTION.

4 **SECTION 6.** In Colorado Revised Statutes, 1-5-902, **amend**  
5 (2)(a) as follows:

6 **1-5-902. Legislative declaration - intent.** (2) The general  
7 assembly further finds and declares that the intent of this part 9 is to:

8 (a) Provide ballot access to electors throughout the state while  
9 balancing the reality of limited state and ~~county~~ LOCAL resources; and

10 **SECTION 7.** In Colorado Revised Statutes, 1-5-903, **add** (3.5)  
11 and (3.7) as follows:

12 **1-5-903. Definitions.** As used in this part 9, unless the context  
13 otherwise requires:

14 (3.5) "MUNICIPAL CLERK" MEANS THE CLERK OF A MUNICIPALITY  
15 WHO IS THE CUSTODIAN OF THE OFFICIAL RECORDS OF THE MUNICIPALITY  
16 OR ANY PERSON DELEGATED BY THE CLERK TO EXERCISE ANY OF THE  
17 CLERK'S POWERS, DUTIES, OR FUNCTIONS, OR THE ELECTION COMMISSION  
18 OF THE MUNICIPALITY.

19 (3.7) "MUNICIPALITY" MEANS A STATUTORY CITY OR TOWN AND  
20 ANY CITY OR TOWN THAT HAS CHOSEN TO ADOPT A HOME RULE CHARTER  
21 PURSUANT TO ARTICLE XX OF THE STATE CONSTITUTION.

22 **SECTION 8.** In Colorado Revised Statutes, 1-5-905, **amend** (1)  
23 and (2) as follows:

24 **1-5-905. Multilingual ballot access - general provisions -**  
25 **requirements of secretary of state - county and municipal clerks.**

26 (1) A county OR MUNICIPAL clerk is required to provide multilingual  
27 ballot access by creating a minority language sample ballot pursuant to

1 section 1-5-906 and providing an in-person minority language ballot  
2 pursuant to section 1-5-907 if:

3 (a) The county OR MUNICIPALITY has at least two thousand citizens  
4 age eighteen years or older who speak English less than very well, as  
5 defined by the United States bureau of the census American community  
6 survey or comparable census data, and who speak a shared minority  
7 language at home; or

8 (b) At least two and one-half percent of citizens in the county OR  
9 MUNICIPALITY age eighteen years or older speak English less than very  
10 well, as defined by the United States bureau of the census American  
11 community survey or comparable census data, and speak a shared  
12 minority language at home.

13 (2) The secretary of state shall determine which counties AND  
14 MUNICIPALITIES in the state are required to provide multilingual ballot  
15 access and, therefore, are required to create a minority language sample  
16 ballot pursuant to section 1-5-906 and provide an in-person minority  
17 language ballot pursuant to section 1-5-907. The secretary of state shall  
18 make such determination based on information provided in the most  
19 recent five-year estimates specified in the United States bureau of the  
20 census American community survey or comparable census data. The  
21 secretary of state shall notify the county clerk of any county AND THE  
22 MUNICIPAL CLERK OF ANY MUNICIPALITY that is required to provide a  
23 minority language sample ballot pursuant to section 1-5-906 and provide  
24 an in-person minority language ballot pursuant to section 1-5-907 ~~on or~~  
25 ~~before January 5, 2022, and on or before January 5 of each even year.~~  
26 ~~thereafter~~ In addition, ~~on or before January 5, 2022, and on or before~~  
27 January 5 of each even year, ~~thereafter~~, the secretary of state shall post a

1 list on the secretary's website of all counties AND MUNICIPALITIES that are  
2 required to provide a minority language sample ballot pursuant to section  
3 1-5-906 and provide an in-person minority language ballot pursuant to  
4 section 1-5-907.

5 **SECTION 9.** In Colorado Revised Statutes, 1-5-906, **amend** (1),  
6 (3), (4), (5), and (6) as follows:

7 **1-5-906. Minority language sample ballots - county and**  
8 **municipal clerks.** (1) The county clerk of any county AND THE  
9 MUNICIPAL CLERK OF ANY MUNICIPALITY that satisfies the criteria  
10 specified in section 1-5-905 (1) shall, in coordination with the secretary  
11 of state, create a minority language sample ballot in any minority  
12 language spoken in the county OR MUNICIPALITY that satisfies the  
13 following:

14 (a) The minority language is spoken by at least two thousand  
15 citizens in the county OR MUNICIPALITY age eighteen years or older who  
16 speak English less than very well, as defined by the United States bureau  
17 of the census American community survey, and who speak the minority  
18 language at home; or

19 (b) The minority language is spoken by at least two and one-half  
20 percent of citizens in the county OR MUNICIPALITY age eighteen years or  
21 older who speak English less than very well, as defined by the United  
22 States bureau of the census American community survey, and who speak  
23 the minority language at home.

24 (3) A county OR MUNICIPAL clerk that is required to create a  
25 minority language sample ballot in one or more minority languages  
26 pursuant to this section shall provide such minority language sample  
27 ballots ~~for the general election held in November 2022, and for each~~

1 ~~general election and statewide odd-year election thereafter~~ THAT IS  
2 ADMINISTERED BY THE COUNTY OR MUNICIPAL CLERK, AS APPLICABLE.

3 (4) The minority language sample ballot must include the  
4 instructions for every ballot style in the county OR MUNICIPALITY. The  
5 county OR MUNICIPAL clerk is not required to create a sample ballot for  
6 every ballot style in the county OR MUNICIPALITY but may instead create  
7 one master document containing all the candidates, questions, and  
8 instructions included on every ballot style in the county OR MUNICIPALITY.  
9 Instead of creating one master document, the county OR MUNICIPAL clerk  
10 may choose to create a minority language sample ballot for each ballot  
11 style in the county OR MUNICIPALITY.

12 (5) The county OR MUNICIPAL clerk shall make the minority  
13 language sample ballot available and accessible to electors in the county  
14 OR MUNICIPALITY on the website of the county OR MUNICIPAL clerk and  
15 at voter service and polling centers. ~~county-wide~~ The county OR  
16 MUNICIPAL clerk shall notify all electors in the county OR MUNICIPALITY  
17 via the mail ballot packet and in each language in which a minority  
18 language sample ballot will be created that a minority language sample  
19 ballot is available.

20 (6) A county OR MUNICIPAL clerk shall ensure that the translation  
21 provided for the minority language sample ballot is performed by one or  
22 more qualified translators.

23 **SECTION 10.** In Colorado Revised Statutes, 1-5-907, **amend** (1),  
24 (3), and (4) as follows:

25 **1-5-907. In-person minority language ballot - county and**  
26 **municipal clerks - voter service and polling centers.** (1) The county  
27 clerk of any county AND THE MUNICIPAL CLERK OF ANY MUNICIPALITY that

1 satisfies the criteria specified in section 1-5-905 (1) shall ensure that  
2 every voter service and polling center in the county OR MUNICIPALITY is  
3 equipped to provide, upon the request of an elector, an in-person minority  
4 language ballot in any minority language spoken in the county OR  
5 MUNICIPALITY that satisfies the following:

6 (a) The minority language is spoken by at least two thousand  
7 citizens in the county OR MUNICIPALITY age eighteen years or older who  
8 speak English less than very well, as defined by the United States bureau  
9 of the census American community survey or comparable census data,  
10 and who speak the minority language at home; or

11 (b) The minority language is spoken by at least two and one-half  
12 percent of citizens in the county OR MUNICIPALITY age eighteen years or  
13 older who speak English less than very well, as defined by the United  
14 States bureau of the census American community survey or comparable  
15 census data, and who speak the minority language at home.

16 (3) A county OR MUNICIPAL clerk that is required to provide an  
17 in-person minority language ballot option in one or more minority  
18 languages pursuant to this section shall provide in-person minority  
19 language ballot options for ~~the general election held in November 2022,~~  
20 ~~and for each general election and statewide odd-year election thereafter~~  
21 THAT IS ADMINISTERED BY THE COUNTY OR MUNICIPAL CLERK, AS  
22 APPLICABLE.

23 (4) The county OR MUNICIPAL clerk shall notify all electors via the  
24 mail ballot packet and in each language in which the in-person minority  
25 language ballot option will be available that electors may request an  
26 in-person minority language ballot in the applicable language at any voter  
27 service and polling center in the county OR MUNICIPALITY.

1           **SECTION 11.** In Colorado Revised Statutes, **amend** 1-5-908 as  
2 follows:

3           **1-5-908. State assistance to counties and municipalities for**  
4 **implementation costs.** Subject to available resources, the state shall  
5 endeavor to provide financial assistance to counties AND MUNICIPALITIES  
6 that are subject to the requirements of this part 9 to offset the costs  
7 incurred by the counties AND MUNICIPALITIES in complying with this part  
8 9.

9           **SECTION 12.** In Colorado Revised Statutes, **add** article 47 to  
10 title 1 as follows:

11                                   **ARTICLE 47**

12                                   **Colorado Voting Rights Act**

13                                   PART 1

14                                   VOTING RIGHTS

15           **1-47-101. Short title.** THIS ARTICLE 47 IS KNOWN AND MAY BE  
16 CITED AS THE "COLORADO VOTING RIGHTS ACT".

17           **1-47-102. Legislative declaration.** (1) THE GENERAL ASSEMBLY  
18 FINDS AND DECLARES THAT:

19           (a) ELECTORAL SYSTEMS OR PRACTICES THAT DENY TO RACE,  
20 COLOR, OR LANGUAGE MINORITY GROUPS AN EQUAL OPPORTUNITY TO  
21 ELECT CANDIDATES OF THEIR CHOICE ARE INCONSISTENT WITH THE RIGHT  
22 TO FREE AND OPEN ELECTIONS AS PROVIDED BY SECTION 5 OF ARTICLE II  
23 OF THE STATE CONSTITUTION AND PROTECTIONS FOUND IN THE  
24 FOURTEENTH AND FIFTEENTH AMENDMENTS TO THE UNITED STATES  
25 CONSTITUTION;

26           (b) DISCRIMINATION IN VOTING IS A PERSISTENT MATTER OF  
27 STATEWIDE CONCERN DUE TO THE HISTORY OF DISCRIMINATORY

1 PRACTICES THAT CREATE DISPARITIES THAT PERSIST OVER TIME; AND

2 (c) VOTER TURNOUT IS A MATTER OF STATEWIDE CONCERN AND IS  
3 MORE LIKELY TO BE LOW IN LOCAL ELECTIONS THAT ARE NOT  
4 COORDINATED WITH STATEWIDE GENERAL ELECTIONS.

5 (2) THE GENERAL ASSEMBLY FURTHER FINDS AND DECLARES THAT  
6 THE PREVENTION OF DISCRIMINATION IN VOTING AND VOTER TURNOUT ARE  
7 MATTERS OF STATEWIDE CONCERN.

8 (3) THEREFORE, IT IS IN THE BEST INTEREST OF THE STATE TO  
9 CREATE A STATE VOTING RIGHTS ACT THAT PROTECTS AGAINST  
10 DISCRIMINATION IN VOTING AND THAT ENCOURAGES LOCAL ELECTIONS TO  
11 BE HELD IN COORDINATION WITH STATEWIDE ELECTIONS.

12 **1-47-103. Definitions.** AS USED IN THIS ARTICLE 47, UNLESS THE  
13 CONTEXT OTHERWISE REQUIRES:

14 (1) "ALTERNATIVE METHOD OF ELECTION" MEANS A METHOD OF  
15 ELECTING CANDIDATES TO A LEGISLATIVE BODY OF THE STATE OR A  
16 POLITICAL SUBDIVISION OTHER THAN A WINNER-TAKE-ALL AT-LARGE  
17 METHOD OF ELECTION OR A DISTRICT-BASED METHOD OF ELECTION,  
18 INCLUDING, BUT NOT LIMITED TO: CUMULATIVE VOTING, LIMITED VOTING,  
19 MIXED-MEMBER PROPORTIONAL REPRESENTATION, PARTY-LIST  
20 PROPORTIONAL REPRESENTATION, AND INSTANT RUNOFF VOTING.

21 (2) "AT-LARGE METHOD OF ELECTION" MEANS A METHOD OF  
22 ELECTING CANDIDATES TO A LEGISLATIVE BODY OF THE STATE OR A  
23 POLITICAL SUBDIVISION IN WHICH THE CANDIDATES ARE VOTED ON BY ALL  
24 VOTERS OF THE STATE OR THE POLITICAL SUBDIVISION, REGARDLESS OF  
25 WHETHER THEY ARE REQUIRED TO LIVE IN SPECIFIC RESIDENCY DISTRICTS.  
26 "AT-LARGE METHOD OF ELECTION" DOES NOT INCLUDE ELECTIONS FOR  
27 MEMBERS WHO HOLD EXCLUSIVELY EXECUTIVE RESPONSIBILITIES OR ANY

1 ALTERNATIVE METHODS OF ELECTION.

2 (3) "ATTORNEY GENERAL" MEANS THE ATTORNEY GENERAL, AS  
3 DEFINED IN THE STATE CONSTITUTION, AND THE OFFICE OF THE ATTORNEY  
4 GENERAL.

5 (4) "BALLOT ISSUE" HAS THE SAME MEANING AS SET FORTH IN  
6 SECTION 1-1-104 (2.3).

7 (5) "BALLOT QUESTION" HAS THE SAME MEANING AS SET FORTH IN  
8 SECTION 1-1-104 (2.7).

9 (6) "COORDINATED ELECTION" HAS THE SAME MEANING AS SET  
10 FORTH IN SECTION 1-1-104 (6.5).

11 (7) "COUNTY" INCLUDES A CITY AND COUNTY.

12 (8) "DISABILITY" HAS THE SAME MEANING AS SET FORTH IN THE  
13 FEDERAL "AMERICANS WITH DISABILITIES ACT OF 1990", 42 U.S.C. SEC.  
14 12101, ET SEQ.

15 (9) "DISTRICT-BASED METHOD OF ELECTION" MEANS A METHOD OF  
16 ELECTING MEMBERS TO A GOVERNING BODY IN WHICH EACH MEMBER OF  
17 THE GOVERNING BODY RESIDES WITHIN A DISTRICT OR AREA THAT IS A  
18 DIVISIBLE PART OF THE STATE OR POLITICAL SUBDIVISION AND IS ELECTED  
19 ONLY BY VOTERS RESIDING WITHIN THAT DISTRICT OR AREA.

20 (10) "DROP BOX" HAS THE SAME MEANING AS SET FORTH IN  
21 SECTION 1-1-104 (9.7).

22 (11) "DROP-OFF LOCATION" HAS THE SAME MEANING AS SET FORTH  
23 IN SECTION 1-1-104 (9.8).

24 (12) "ELECTOR" HAS THE SAME MEANING AS SET FORTH IN SECTION  
25 1-1-104 (12).

26 (13) "ELIGIBLE ELECTOR" HAS THE SAME MEANING AS SET FORTH  
27 IN SECTION 1-1-104 (16).

1           (14) "GENDER EXPRESSION" HAS THE SAME MEANING AS SET  
2 FORTH IN SECTION 24-34-301 (9).

3           (15) "GENDER IDENTITY" HAS THE SAME MEANING AS SET FORTH  
4 IN SECTION 24-34-301 (10).

5           (16) "GENERAL ELECTION" HAS THE SAME MEANING AS SET FORTH  
6 IN SECTION 1-1-104 (17).

7           (17) "LANGUAGE MINORITY GROUP" MEANS INDIVIDUALS WHOSE  
8 PRIMARY LANGUAGE IS ANY LANGUAGE OTHER THAN ENGLISH.

9           (18) "MATERIAL DISPARITY" MEANS A NON-TRIVIAL DIFFERENCE.

10          (19) "MUNICIPALITY" HAS THE SAME MEANING AS SET FORTH IN  
11 SECTION 31-1-101 (6).

12          (20) "POLARIZED VOTING" MEANS VOTING IN WHICH THERE IS A  
13 DIVERGENCE IN THE CANDIDATE OR POLITICAL PREFERENCES, OR  
14 ELECTORAL CHOICES, OF MEMBERS IN A PROTECTED CLASS FROM THE  
15 CANDIDATE OR POLITICAL PREFERENCES, OR ELECTORAL CHOICES, OF  
16 OTHER ELECTORS IN THE POLITICAL SUBDIVISION.

17          (21) "POLITICAL SUBDIVISION" MEANS A STATUTORY OR HOME  
18 RULE COUNTY, CITY AND COUNTY, CITY, TOWN, OR MUNICIPALITY.  
19 "POLITICAL SUBDIVISION" DOES NOT INCLUDE A SCHOOL DISTRICT OR  
20 SPECIAL DISTRICT.

21          (22) "POLLING LOCATION" HAS THE SAME MEANING AS SET FORTH  
22 IN SECTION 1-1-104 (27.5).

23          (23) "PRECINCT" HAS THE SAME MEANING AS SET FORTH IN  
24 SECTION 1-1-104 (30).

25          (24) "PRIMARY ELECTION" HAS THE SAME MEANING AS SET FORTH  
26 IN SECTION 1-1-104 (32).

27          (25) "PROTECTED CLASS" MEANS A CLASS OF ELECTORS WHO ARE

1 MEMBERS OF ONE OR MORE RACIAL, COLOR, OR LANGUAGE MINORITY  
2 GROUPS, INCLUDING:

3 (a) A RACIAL, COLOR, OR LANGUAGE MINORITY GROUP AS  
4 REFERENCED IN THE FEDERAL "VOTING RIGHTS ACT OF 1965", 52 U.S.C.  
5 SEC. 10301, ET SEQ.; AND

6 (b) A MINIMUM REPORTING CATEGORY THAT HAS BEEN OFFICIALLY  
7 RECOGNIZED OR CONSIDERED THROUGH NOTICE AND COMMENT BY THE  
8 UNITED STATES CENSUS BUREAU.

9 (26) "SEXUAL ORIENTATION" HAS THE SAME MEANING AS SET  
10 FORTH IN SECTION 24-34-301 (24).

11 (27) "VOTER SERVICE AND POLLING CENTER" HAS THE SAME  
12 MEANING AS SET FORTH IN SECTION 1-1-104 (50.5).

13 **1-47-104. Liberal construction.** THIS ARTICLE 47 MUST BE  
14 LIBERALLY CONSTRUED TO EFFECTUATE ITS PURPOSE AND TO:

15 (1) PROTECT THE RIGHT TO CAST A BALLOT AND MAKE THE BALLOT  
16 VALID;

17 (2) ENSURE ELIGIBLE INDIVIDUALS SEEKING VOTER REGISTRATION  
18 ARE NOT IMPAIRED IN BEING REGISTERED;

19 (3) ENSURE ELIGIBLE ELECTORS ARE NOT IMPAIRED IN VOTING,  
20 INCLUDING BUT NOT LIMITED TO HAVING THEIR VOTES COUNTED;

21 (4) MAKE THE FUNDAMENTAL RIGHT TO VOTE MORE ACCESSIBLE  
22 TO ELIGIBLE ELECTORS; AND

23 (5) ENSURE, FOR MEMBERS OF PROTECTED CLASSES, EQUITABLE  
24 ACCESS TO OPPORTUNITIES TO BE REGISTERED TO VOTE AND TO VOTE.

25 **1-47-105. Prohibition on voter suppression.** (1) (a) (I) A  
26 POLITICAL SUBDIVISION SHALL NOT ACT IN A MANNER THAT RESULTS IN,  
27 WILL RESULT IN, OR IS INTENDED TO RESULT IN:

1           (A) A MATERIAL DISPARITY BETWEEN A PROTECTED CLASS AND  
2 OTHER ELIGIBLE ELECTORS IN REGARD TO VOTER PARTICIPATION, ACCESS  
3 TO VOTING OPPORTUNITIES, OR THE OPPORTUNITY OR ABILITY TO  
4 PARTICIPATE IN THE POLITICAL PROCESS; OR

5           (B) AN IMPAIRMENT OF THE OPPORTUNITY OR ABILITY OF A  
6 PROTECTED CLASS MEMBER TO PARTICIPATE IN THE POLITICAL PROCESS,  
7 BASED ON THE TOTALITY OF THE CIRCUMSTANCES.

8           (II) AN ACTION PROHIBITED BY SUBSECTION (1)(a)(I) OF THIS  
9 SECTION MAY INCLUDE:

10           (A) IMPLEMENTING, IMPOSING, OR ENFORCING A QUALIFICATION  
11 FOR ELIGIBILITY TO BE AN ELECTOR OR ANOTHER PREREQUISITE TO VOTING  
12 THAT RESULTS IN A MATERIAL DISPARITY OR IMPAIRMENT AS DESCRIBED  
13 IN SUBSECTION (1)(a)(I) OF THIS SECTION; OR

14           (B) IMPLEMENTING, IMPOSING, OR ENFORCING A LAW, ORDINANCE,  
15 RULE, REGULATION, STANDARD, PRACTICE, PROCEDURE, OR POLICY  
16 REGARDING THE ADMINISTRATION OF ELECTIONS THAT RESULTS IN A  
17 MATERIAL DISPARITY OR IMPAIRMENT AS DESCRIBED IN SUBSECTION  
18 (1)(a)(I) OF THIS SECTION.

19           (b) (I) A POLITICAL SUBDIVISION SHALL NOT, BY FAILING TO ACT,  
20 CAUSE OR INTEND TO CAUSE:

21           (A) A MATERIAL DISPARITY BETWEEN A PROTECTED CLASS  
22 MEMBER AND OTHER ELIGIBLE ELECTORS IN REGARD TO VOTER  
23 PARTICIPATION, ACCESS TO VOTING OPPORTUNITIES, OR THE OPPORTUNITY  
24 OR ABILITY TO PARTICIPATE IN THE POLITICAL PROCESS; OR

25           (B) AN IMPAIRMENT OF THE OPPORTUNITY OR ABILITY OF A  
26 PROTECTED CLASS MEMBER TO PARTICIPATE IN THE POLITICAL PROCESS,  
27 BASED ON THE TOTALITY OF THE CIRCUMSTANCES.

1           (II) A FAILURE TO ACT PROHIBITED BY SUBSECTION (1)(b)(I) OF  
2 THIS SECTION MAY INCLUDE FAILING TO IMPLEMENT, IMPOSE, OR ENFORCE  
3 A LAW, ORDINANCE, RULE, REGULATION, STANDARD, PRACTICE,  
4 PROCEDURE, OR POLICY REGARDING THE ADMINISTRATION OF ELECTIONS  
5 IF SUCH FAILURE RESULTS IN A MATERIAL DISPARITY OR IMPAIRMENT AS  
6 DESCRIBED IN SUBSECTION (1)(b)(I) OF THIS SECTION.

7           (2) IN ADDITION TO OTHER CIRCUMSTANCES THAT MEET THE  
8 REQUIREMENTS OF SUBSECTION (1) OF THIS SECTION, A VIOLATION OF THIS  
9 SECTION OCCURS WHEN:

10           (a) A POLITICAL SUBDIVISION ACTS IN A MANNER THAT WAS  
11 INTENDED TO RESULT IN A MATERIAL DISPARITY BETWEEN A PROTECTED  
12 CLASS AND OTHER ELIGIBLE ELECTORS IN REGARD TO VOTER  
13 PARTICIPATION, ACCESS TO VOTING OPPORTUNITIES, OR THE OPPORTUNITY  
14 OR ABILITY TO PARTICIPATE IN THE POLITICAL PROCESS;

15           (b) A POLITICAL SUBDIVISION CLOSES, MOVES, OR CONSOLIDATES  
16 ONE OR MORE PRECINCTS, POLLING LOCATIONS, BALLOT DROP BOXES, OR  
17 BALLOT DROP-OFF LOCATIONS IN A MANNER THAT RESULTS IN  
18 MATERIALLY GREATER BURDENS ON MEMBERS OF A PROTECTED CLASS  
19 THAN ON OTHER ELIGIBLE ELECTORS;

20           (c) A POLITICAL SUBDIVISION CHANGES THE TIME OR DATE OF AN  
21 ELECTION IN A MANNER THAT DISPARATELY IMPAIRS THE RIGHT TO VOTE  
22 OF MEMBERS OF A PROTECTED CLASS;

23           (d) A POLITICAL SUBDIVISION CONDUCTS GENERAL OR PRIMARY  
24 ELECTIONS ON DATES THAT DO NOT ALIGN WITH THE DATE OF FEDERAL OR  
25 STATE GENERAL OR PRIMARY ELECTIONS OR A COORDINATED ELECTION,  
26 RESULTING IN A MATERIAL DISPARITY IN LEVELS OF PARTICIPATION  
27 BETWEEN MEMBERS OF A PROTECTED CLASS AND OTHER ELIGIBLE

1 ELECTORS THAT EXCEEDS ANY DISPARITY IN FEDERAL OR STATE GENERAL  
2 OR PRIMARY ELECTIONS OR A COORDINATED ELECTION;

3 (e) A SPECIAL ELECTION IS SELECTED FOR A DATE THAT WOULD  
4 LIKELY RESULT IN A MATERIAL DISPARITY IN LEVELS OF PARTICIPATION  
5 BETWEEN MEMBERS OF A PROTECTED CLASS AND OTHER ELIGIBLE  
6 ELECTORS, AND THERE EXISTS AN ALTERNATE DATE WITHIN A  
7 REASONABLE PERIOD ON WHICH THE DISPARITY WOULD BE MATERIALLY  
8 LESS SIGNIFICANT; OR

9 (f) FOLLOWING A VACANCY IN AN OFFICE IN WHICH MEMBERS OF  
10 A PROTECTED CLASS ARE GENERALLY ABLE TO ELECT CANDIDATES OF  
11 THEIR CHOICE OR OTHERWISE INFLUENCE THE OUTCOME OF ELECTIONS FOR  
12 THAT OFFICE, A SPECIAL ELECTION IS NOT SCHEDULED WITHIN A  
13 REASONABLE PERIOD, LEAVING THE OFFICE VACANT FOR AN  
14 UNREASONABLE PERIOD.

15 (3) THE PROTECTIONS AND REQUIREMENTS OF THIS SECTION ARE  
16 IN ADDITION TO AND DO NOT SUPPLANT, REPLACE, REPEAL, OR AFFECT ANY  
17 OTHER LAWS THAT PROTECT VOTERS OR PROHIBIT VOTER SUPPRESSION.

18 **1-47-106. Prohibition on voter dilution.** (1) A POLITICAL  
19 SUBDIVISION SHALL NOT ENACT OR EMPLOY ANY METHOD OF ELECTION  
20 THAT HAS THE EFFECT OF, OR IS MOTIVATED IN PART BY THE INTENTION OF,  
21 DISPARATELY IMPAIRING THE OPPORTUNITY OR ABILITY OF MEMBERS OF  
22 A PROTECTED CLASS TO PARTICIPATE IN THE POLITICAL PROCESS, ELECT  
23 THE CANDIDATES OF THEIR CHOICE, OR OTHERWISE INFLUENCE THE  
24 OUTCOME OF ELECTIONS.

25 (2) A VIOLATION OF THIS SECTION OCCURS WHEN:

26 (a) IF THE POLITICAL SUBDIVISION EMPLOYS AN AT-LARGE METHOD  
27 OF ELECTION:

1 (I) (A) ELECTIONS IN THE POLITICAL SUBDIVISION EXHIBIT  
2 POLARIZED VOTING THAT DISPARATELY IMPAIRS THE EQUAL OPPORTUNITY  
3 OR ABILITY OF MEMBERS OF A PROTECTED CLASS TO NOMINATE OR ELECT  
4 THE CANDIDATES OF THEIR CHOICE; OR

5 (B) BASED ON THE TOTALITY OF THE CIRCUMSTANCES, THE EQUAL  
6 OPPORTUNITY OR ABILITY OF MEMBERS OF A PROTECTED CLASS TO  
7 NOMINATE OR ELECT THE CANDIDATES OF THEIR CHOICE IS DISPARATELY  
8 IMPAIRED; AND

9 (II) ONE OR MORE NEW METHODS OF ELECTION OR CHANGES TO  
10 THE EXISTING ELECTION METHOD EXIST THAT WOULD LIKELY MITIGATE  
11 THE DISPARATE IMPAIRMENT DESCRIBED IN SUBSECTION (2)(a)(I)(A) OR  
12 (2)(a)(I)(B) OF THIS SECTION.

13 (b) IF THE POLITICAL SUBDIVISION EMPLOYS A DISTRICT-BASED OR  
14 ALTERNATIVE METHOD OF ELECTION:

15 (I) (A) ELECTIONS IN THE POLITICAL SUBDIVISION EXHIBIT  
16 POLARIZED VOTING THAT DISPARATELY IMPAIRS THE EQUAL OPPORTUNITY  
17 OR ABILITY OF MEMBERS OF A PROTECTED CLASS TO NOMINATE OR ELECT  
18 THE CANDIDATES OF THEIR CHOICE; OR

19 (B) BASED ON THE TOTALITY OF THE CIRCUMSTANCES, THE EQUAL  
20 OPPORTUNITY OR ABILITY OF MEMBERS OF A PROTECTED CLASS TO  
21 NOMINATE OR ELECT THE CANDIDATES OF THEIR CHOICE IS DISPARATELY  
22 IMPAIRED; AND

23 (II) ONE OR MORE NEW METHODS OF ELECTION OR CHANGES TO  
24 THE EXISTING ELECTION METHOD EXIST THAT WOULD LIKELY MITIGATE  
25 THE DISPARATE IMPAIRMENT DESCRIBED IN SUBSECTION (2)(b)(I)(A) OR  
26 (2)(b)(I)(B) OF THIS SECTION.

27 **1-47-107. Prohibition on voting prerequisites based on gender**

**identity, gender expression, or sexual orientation.** A POLITICAL SUBDIVISION SHALL NOT IMPLEMENT, IMPOSE, OR ENFORCE A QUALIFICATION FOR ELIGIBILITY TO BE AN ELECTOR OR ANOTHER PREREQUISITE TO VOTING BASED ON AN INDIVIDUAL'S ACTUAL OR PERCEIVED GENDER IDENTITY, GENDER EXPRESSION, OR SEXUAL ORIENTATION.

## PART 2

## ENFORCEMENT OF VOTING RIGHTS

**1-47-201. Enforcement of voting rights act - civil action -**

**attorney general powers - priority on court calendar. (1) (a) AN AGGRIEVED PERSON MAY BRING A CIVIL ACTION ALLEGING A VIOLATION OF SECTION 1-47-105, 1-47-106, OR 1-47-107. THE AGGRIEVED PERSON MAY FILE SUIT IN THE DISTRICT COURT FOR THE JUDICIAL DISTRICT WHERE THE ALLEGED VIOLATION OCCURRED, IN THE DISTRICT COURT FOR THE JUDICIAL DISTRICT WHERE THE AGGRIEVED PERSON RESIDES, OR IN THE DENVER DISTRICT COURT.**

(b) AN AGGRIEVED PERSON THAT MAY BRING SUIT PURSUANT TO  
SUBSECTION (1)(a) OF THIS SECTION INCLUDES:

(I) AN INDIVIDUAL;

(II) AN ORGANIZATION WHOSE MEMBERSHIP INCLUDES OR IS  
LIKELY TO INCLUDE AGGRIEVED INDIVIDUALS;

(III) AN ORGANIZATION WHOSE MISSION WOULD BE FRUSTRATED  
BY A VIOLATION OF SECTION 1-47-105, 1-47-106, OR 1-47-107; AND

(IV) AN ORGANIZATION THAT WOULD BE REQUIRED TO EXPEND ADDITIONAL RESOURCES TO FULFILL ITS MISSION AS A RESULT OF A VIOLATION OF SECTION 1-47-105, 1-47-106, OR 1-47-107.

(2) (a) TO ENFORCE THIS ARTICLE 47, THE ATTORNEY GENERAL

1 MAY:

2 (I) BRING A CIVIL ACTION PURSUANT TO SUBSECTION (1)(a) OF THIS  
3 SECTION; OR

4 (II) INTERVENE IN A CIVIL ACTION BROUGHT BY AN AGGRIEVED  
5 PERSON PURSUANT TO SUBSECTION (1)(a) OF THIS SECTION.

6 (b) TO ENFORCE THIS ARTICLE 47, THE ATTORNEY GENERAL MAY  
7 CONDUCT INVESTIGATIONS AND ISSUE CIVIL INVESTIGATION DEMANDS  
8 RELATED TO POTENTIAL VIOLATIONS OF THIS ARTICLE 47.

9 (3) A CIVIL ACTION BROUGHT PURSUANT TO THIS SECTION  
10 RECEIVES PREFERENCE OVER OTHER CIVIL CAUSES AND MUST BE HEARD  
11 AND DETERMINED IN PREFERENCE TO OTHER CIVIL BUSINESS, REGARDLESS  
12 OF POSITION ON THE CALENDAR.

13 **1-47-202. Notification letter - when required.** (1) (a) EXCEPT  
14 AS PROVIDED IN SUBSECTION (2) OF THIS SECTION, BEFORE BRINGING A  
15 CIVIL ACTION AGAINST A POLITICAL SUBDIVISION PURSUANT TO SECTION  
16 1-47-201, AN AGGRIEVED PERSON OR THE ATTORNEY GENERAL SHALL  
17 SEND BY CERTIFIED MAIL A NOTIFICATION LETTER TO THE POLITICAL  
18 SUBDIVISION INFORMING THE POLITICAL SUBDIVISION THAT IT MAY BE IN  
19 VIOLATION OF THIS ARTICLE 47 AND INCLUDING DETAILS OF THE ALLEGED  
20 VIOLATION.

21 (b) AN AGGRIEVED PERSON OR THE ATTORNEY GENERAL MUST  
22 WAIT SIXTY CALENDAR DAYS AFTER SENDING THE NOTIFICATION LETTER  
23 REQUIRED BY SUBSECTION (1)(a) OF THIS SECTION TO BRING A CIVIL  
24 ACTION AGAINST A POLITICAL SUBDIVISION PURSUANT TO SECTION  
25 1-47-201; EXCEPT THAT, IF A POLITICAL SUBDIVISION ADOPTS A  
26 RESOLUTION PURSUANT TO SECTION 1-47-203, AN AGGRIEVED PERSON OR  
27 THE ATTORNEY GENERAL MUST WAIT NINETY CALENDAR DAYS AFTER THE

1 PASSAGE OF THE RESOLUTION TO BRING A CIVIL ACTION AGAINST THE  
2 POLITICAL SUBDIVISION.

3 (2) AN AGGRIEVED PERSON OR THE ATTORNEY GENERAL MAY  
4 BRING A CIVIL ACTION AGAINST A POLITICAL SUBDIVISION PURSUANT TO  
5 SECTION 1-47-201 WITHOUT FIRST SENDING THE NOTIFICATION LETTER  
6 REQUIRED BY SUBSECTION (1)(a) OF THIS SECTION IF:

7 (a) THE AGGRIEVED PERSON OR THE ATTORNEY GENERAL BRINGS  
8 THE CIVIL ACTION WITHIN ONE YEAR AFTER THE ENACTMENT OF THE  
9 CHALLENGED ACTION BY THE POLITICAL SUBDIVISION;

10 (b) THE AGGRIEVED PERSON OR THE ATTORNEY GENERAL IS  
11 SEEKING PRELIMINARY RELIEF PURSUANT TO SECTION 1-47-206 (1);

12 (c) A DIFFERENT AGGRIEVED PERSON OR THE ATTORNEY GENERAL  
13 PREVIOUSLY SENT A NOTIFICATION LETTER REQUIRED BY SUBSECTION  
14 (1)(a) OF THIS SECTION TO THE POLITICAL SUBDIVISION THAT IDENTIFIED  
15 A SUBSTANTIALLY SIMILAR ALLEGED VIOLATION OF THIS ARTICLE 47 AND  
16 SIXTY CALENDAR DAYS HAVE PASSED SINCE THAT NOTIFICATION LETTER  
17 WAS SENT; OR

18 (d) THE AGGRIEVED PERSON OR THE ATTORNEY GENERAL ALLEGES  
19 A VIOLATION OF SECTION 1-47-107.

20 **1-47-203. Political subdivision resolution - remedy for**  
21 **violation of Colorado Voting Rights Act - agreement with aggrieved**  
22 **person - definition.** (1) AS USED IN THIS SECTION, UNLESS THE CONTEXT  
23 OTHERWISE REQUIRES, "RESOLUTION" MEANS A RESOLUTION OF A  
24 POLITICAL SUBDIVISION THAT MEETS THE REQUIREMENTS DESCRIBED IN  
25 SUBSECTION (2)(b) OF THIS SECTION.

26 (2) (a) AFTER RECEIVING A NOTIFICATION LETTER SENT PURSUANT  
27 TO SECTION 1-47-202, THE GOVERNING BODY OF A POLITICAL SUBDIVISION

1 MAY ADOPT A RESOLUTION PROVIDING FOR A SOLUTION TO THE ALLEGED  
2 VIOLATION OF THIS ARTICLE 47 AS IDENTIFIED IN THE NOTIFICATION  
3 LETTER.

4 (b) A RESOLUTION MUST:

5 (I) SPECIFICALLY IDENTIFY THE ALLEGED VIOLATION OF THIS  
6 ARTICLE 47;

7 (II) IDENTIFY A SPECIFIC PROPOSED SOLUTION TO THE VIOLATION  
8 ALLEGED IN THE NOTIFICATION LETTER;

9 (III) AFFIRM THE INTENTION OF THE POLITICAL SUBDIVISION TO  
10 ENACT AND IMPLEMENT A SOLUTION TO THE IDENTIFIED ALLEGED  
11 VIOLATION;

12 (IV) OUTLINE SPECIFIC MEASURES THAT THE POLITICAL  
13 SUBDIVISION WILL TAKE TO ENACT AND IMPLEMENT THE IDENTIFIED  
14 SOLUTION; AND

15 (V) ESTABLISH A SCHEDULE FOR ENACTMENT AND  
16 IMPLEMENTATION OF THE IDENTIFIED SOLUTION.

17 (c) THE ADOPTION OF A RESOLUTION DOES NOT CONSTITUTE AN  
18 ADMISSION BY THE POLITICAL SUBDIVISION OF ANY LIABILITY UNDER  
19 SECTION 1-47-105 OR 1-47-106.

20 (3) (a) IF A POLITICAL SUBDIVISION ADOPTS A RESOLUTION, THE  
21 POLITICAL SUBDIVISION SHALL IMPLEMENT THE IDENTIFIED SOLUTION  
22 WITHIN NINETY CALENDAR DAYS AFTER THE PASSAGE OF THE RESOLUTION.

23 (b) (I) WITHIN THIRTY DAYS AFTER THE IMPLEMENTATION OF THE  
24 IDENTIFIED SOLUTION, AN AGGRIEVED PERSON WHO SENT THE  
25 NOTIFICATION LETTER THAT PROMPTED THE SOLUTION MAY DEMAND  
26 REIMBURSEMENT FOR THE COST OF THE WORK PRODUCT GENERATED TO  
27 SUPPORT THE NOTIFICATION LETTER.

1           (II) AN AGGRIEVED PERSON SHALL MAKE THE DEMAND FOR  
2 REIMBURSEMENT IN WRITING AND SHALL SUBSTANTIATE THE DEMAND  
3 WITH FINANCIAL DOCUMENTATION, SUCH AS A DETAILED INVOICE FOR  
4 DEMOGRAPHY SERVICES OR FOR THE ANALYSIS OF VOTING PATTERNS IN  
5 THE POLITICAL SUBDIVISION. A POLITICAL SUBDIVISION MAY REQUEST  
6 ADDITIONAL DOCUMENTATION IF THE PROVIDED DOCUMENTATION IS  
7 INSUFFICIENT TO CORROBORATE THE CLAIMED COSTS.

8           (III) A POLITICAL SUBDIVISION SHALL REIMBURSE AN AGGRIEVED  
9 PERSON AS DESCRIBED IN THIS SUBSECTION (3)(b) FOR REASONABLE COSTS  
10 CLAIMED OR IN AN AMOUNT TO WHICH THE POLITICAL SUBDIVISION AND  
11 THE AGGRIEVED PERSON MUTUALLY AGREE. A POLITICAL SUBDIVISION OR  
12 AN AGGRIEVED PERSON MAY FILE A DECLARATORY JUDGMENT ACTION TO  
13 OBTAIN A CLARIFICATION OF THEIR RIGHTS UNDER THIS SUBSECTION  
14 (3)(b).

15           (4) IF AN AGGRIEVED PERSON OR THE ATTORNEY GENERAL  
16 DETERMINES THAT THE SOLUTION IDENTIFIED IN THE RESOLUTION DOES  
17 NOT REMEDY THE ALLEGED VIOLATION IDENTIFIED IN THE NOTIFICATION  
18 LETTER SENT PURSUANT TO SECTION 1-47-202, AN AGGRIEVED PERSON OR  
19 THE ATTORNEY GENERAL MAY BRING A CIVIL ACTION AGAINST THE  
20 POLITICAL SUBDIVISION PURSUANT TO SECTION 1-47-201.

21           **1-47-204. Prima facie case - voter suppression.** (1) (a) AN  
22 AGGRIEVED PERSON OR THE ATTORNEY GENERAL BRINGING A CIVIL ACTION  
23 AGAINST A POLITICAL SUBDIVISION PURSUANT TO SECTION 1-47-201  
24 ESTABLISHES A PRIMA FACIE CASE OF VOTER SUPPRESSION IF THE PERSON  
25 SHOWS, BY A PREPONDERANCE OF THE EVIDENCE, THAT THE CHALLENGED  
26 ACTION RESULTS OR WILL RESULT IN A MATERIAL DISPARITY BETWEEN A  
27 PROTECTED CLASS AND OTHER ELIGIBLE ELECTORS IN REGARD TO VOTER

1 PARTICIPATION, ACCESS TO VOTING OPPORTUNITIES, OR THE OPPORTUNITY  
2 OR ABILITY TO PARTICIPATE IN THE POLITICAL PROCESS.

3 (b) IF THE AGGRIEVED PERSON OR THE ATTORNEY GENERAL  
4 ESTABLISHES A PRIMA FACIE CASE OF VOTER SUPPRESSION AS DESCRIBED  
5 IN SUBSECTION (1)(a) OF THIS SECTION, THE BURDEN SHIFTS TO THE  
6 POLITICAL SUBDIVISION TO DEMONSTRATE BY CLEAR AND CONVINCING  
7 EVIDENCE THAT THE CHALLENGED ACTION IS NECESSARY TO FURTHER AN  
8 IMPORTANT, PARTICULARIZED GOVERNMENTAL INTEREST.

9 (c) IF THE POLITICAL SUBDIVISION MEETS ITS BURDEN AS  
10 DESCRIBED IN SUBSECTION (1)(b) OF THIS SECTION, THE CHALLENGED  
11 ACTION MAY NONETHELESS BE HELD INVALID IF THE AGGRIEVED PERSON  
12 OR THE ATTORNEY GENERAL DEMONSTRATES BY A PREPONDERANCE OF  
13 THE EVIDENCE THAT THE POLITICAL SUBDIVISION COULD COMPARABLY  
14 FURTHER THE IDENTIFIED IMPORTANT, PARTICULARIZED GOVERNMENTAL  
15 INTEREST THROUGH AN ALTERNATIVE POLICY THAT RESULTS IN A SMALLER  
16 DISPARITY BETWEEN MEMBERS OF A PROTECTED CLASS AND OTHER  
17 ELIGIBLE ELECTORS.

18 **1-47-205. Factors in determining voter dilution.** (1) (a) IN  
19 DETERMINING WHETHER A CHALLENGED METHOD OF ELECTION EXHIBITS  
20 POLARIZED VOTING FOR PURPOSES OF SECTION 1-47-106 (2)(a)(I)(A) OR  
21 (2)(b)(I)(A), A COURT:

22 (I) SHALL DETERMINE THE PRESENCE OF POLARIZED VOTING BASED  
23 ONLY ON THE COMBINED ELECTORAL PREFERENCES OF THE GROUPS  
24 COMPRISING THE PROTECTED CLASS, AS DEFINED IN THE COMPLAINT.  
25 THERE IS NO REQUIREMENT TO SHOW THAT EACH GROUP OR ANY  
26 SUBGROUP WITHIN A PROTECTED CLASS IS SEPARATELY POLARIZED FROM  
27 OTHER ELIGIBLE ELECTORS.

1           (II) SHALL NOT CONSIDER THE CAUSES OF OR REASONS FOR  
2 POLARIZED VOTING, INCLUDING PARTISAN EXPLANATIONS OR  
3 DISCRIMINATORY INTENT;

4           (III) MAY FIND A VIOLATION OF SECTION 1-47-106 BASED ON ANY  
5 NUMBER OR COMBINATION OF ELECTIONS, INCLUDING ONE ELECTION; AND

6           (IV) MAY CONSIDER ANALYSES OF RELEVANT ELECTION RESULTS,  
7 INCLUDING BUT NOT LIMITED TO:

8           (A) ELECTIONS FOR OFFICES OF THE POLITICAL SUBDIVISION;

9           (B) ELECTIONS HELD IN THE POLITICAL SUBDIVISION FOR OTHER  
10 OFFICES, SUCH AS STATE OR FEDERAL OFFICES;

11           (C) BALLOT ISSUES OR QUESTIONS; OR

12           (D) OTHER ELECTORAL CHOICES THAT BEAR ON THE RIGHTS AND  
13 PRIVILEGES OF THE PROTECTED CLASS.

14           (b) THE FOLLOWING DO NOT PRECLUDE A FINDING THAT A  
15 VIOLATION OF SECTION 1-47-106 EXISTS:

16           (I) EVIDENCE OF NONPOLARIZED VOTING IN ELECTIONS FOR  
17 OFFICES OUTSIDE THE POLITICAL SUBDIVISION;

18           (II) NONSTATISTICAL OR NONQUANTITATIVE EVIDENCE OF  
19 NONPOLARIZED VOTING, WHERE ALLEGATIONS OF POLARIZED VOTING ARE  
20 BASED ON QUANTITATIVE OR STATISTICAL EVIDENCE; OR

21           (III) LOW TURNOUT OR REGISTRATION RATES AMONG MEMBERS OF  
22 A PROTECTED CLASS.

23           (2) (a) IN DETERMINING WHETHER, BASED ON THE TOTALITY OF  
24 THE CIRCUMSTANCES, THE EQUAL OPPORTUNITY OR ABILITY OF MEMBERS  
25 OF A PROTECTED CLASS TO NOMINATE OR ELECT THE CANDIDATES OF  
26 THEIR CHOICE IS DISPARATELY IMPAIRED FOR PURPOSES OF SECTION  
27 1-47-106 (2)(a)(I)(B) OR (2)(b)(I)(B), A COURT MAY CONSIDER THE

1 FOLLOWING FACTORS:

2 (I) THE HISTORY OF DISCRIMINATION AFFECTING MEMBERS OF THE  
3 PROTECTED CLASS;

4 (II) THE EXTENT TO WHICH MEMBERS OF THE PROTECTED CLASS  
5 ARE DISADVANTAGED OR OTHERWISE BEAR THE EFFECTS OF PUBLIC OR  
6 PRIVATE DISCRIMINATION IN AREAS THAT MAY HINDER THEIR ABILITY TO  
7 PARTICIPATE EFFECTIVELY IN THE POLITICAL PROCESS, INCLUDING  
8 EDUCATION, EMPLOYMENT, HEALTH, CRIMINAL JUSTICE, HOUSING,  
9 TRANSPORTATION, LAND USE, OR ENVIRONMENTAL PROTECTION;

10 (III) THE EXTENT TO WHICH MEMBERS OF THE PROTECTED CLASS  
11 VOTE AT LOWER RATES THAN OTHER ELIGIBLE ELECTORS;

12 (IV) THE EXTENT TO WHICH MEMBERS OF THE PROTECTED CLASS  
13 CONTRIBUTE MONEY TO POLITICAL CAMPAIGNS OR POLITICAL CAUSES AT  
14 LOWER RATES THAN OTHER INDIVIDUALS;

15 (V) THE EXTENT TO WHICH MEMBERS OF THE PROTECTED CLASS  
16 HAVE BEEN ELECTED TO OFFICE IN THE POLITICAL SUBDIVISION;

17 (VI) THE EXTENT TO WHICH CANDIDATES WHO ARE MEMBERS OF  
18 THE PROTECTED CLASS HAVE FACED BARRIERS WITH RESPECT TO  
19 ACCESSING THE BALLOT, RECEIVING FINANCIAL SUPPORT, OR RECEIVING  
20 OTHER SUPPORT FOR AN ELECTION;

21 (VII) THE EXTENT TO WHICH CANDIDATES FACE HOSTILITY OR  
22 BARRIERS WHILE CAMPAIGNING ON ACCOUNT OF THEIR MEMBERSHIP IN  
23 THE PROTECTED CLASS; AND

24 (VIII) THE USE OF OVERT OR SUBTLE RACIAL APPEALS IN  
25 POLITICAL CAMPAIGNS IN THE POLITICAL SUBDIVISION OR SURROUNDING  
26 ADOPTION OR MAINTENANCE OF THE CHALLENGED METHOD OF ELECTION.

27 (b) NONE OF THE FACTORS DESCRIBED IN SUBSECTION (2)(a) OF

1 THIS SECTION ARE DISPOSITIVE OR NECESSARY TO ESTABLISH THE  
2 EXISTENCE OF A VIOLATION OF SECTION 1-47-106 AND NO SPECIFIED  
3 NUMBER OR COMBINATION OF FACTORS IS REQUIRED TO ESTABLISH A  
4 VIOLATION OF SECTION 1-47-106.

5 (3) THE FACT THAT MEMBERS OF A PROTECTED CLASS ARE NOT  
6 GEOGRAPHICALLY COMPACT OR CONCENTRATED DOES NOT PRECLUDE  
7 FINDING A VIOLATION OF SECTION 1-47-106, BUT MAY BE CONSIDERED IN  
8 DETERMINING AN APPROPRIATE REMEDY FOR A VIOLATION.

9 **1-47-206. Remedy for violation of Colorado Voting Rights Act**  
10 **- preliminary relief - award of costs and fees.** (1) (a) AN AGGRIEVED  
11 PERSON THAT BRINGS A CIVIL ACTION AGAINST A POLITICAL SUBDIVISION  
12 PURSUANT TO SECTION 1-47-201, OR THE ATTORNEY GENERAL, MAY SEEK  
13 PRELIMINARY RELIEF CONCERNING AN UPCOMING ELECTION HELD IN THE  
14 POLITICAL SUBDIVISION IF THE CIVIL ACTION IS BROUGHT WITHIN THE ONE  
15 HUNDRED TWENTY DAY PERIOD PRIOR TO THE ELECTION.

16 (b) A COURT OF COMPETENT JURISDICTION HEARING A CIVIL  
17 ACTION FILED PURSUANT TO SECTION 1-47-201 THAT SEEKS PRELIMINARY  
18 RELIEF PURSUANT TO SUBSECTION (1)(a) OF THIS SECTION SHALL GRANT  
19 PRELIMINARY RELIEF IF THE COURT DETERMINES THAT:

20 (I) THE AGGRIEVED PERSON OR THE ATTORNEY GENERAL IS MORE  
21 LIKELY THAN NOT TO SUCCEED ON THE MERITS; AND

22 (II) AN APPROPRIATE REMEDY TO THE ALLEGED VIOLATION CAN BE  
23 IMPLEMENTED PRIOR TO THE ELECTION.

24 (2) (a) IF A COURT OF COMPETENT JURISDICTION HEARING A CIVIL  
25 ACTION FILED PURSUANT TO SECTION 1-47-201 FINDS A VIOLATION OF THIS  
26 ARTICLE 47, THE COURT SHALL ORDER APPROPRIATE REMEDIES THAT ARE  
27 TAILORED TO ADDRESS THE VIOLATION.

1 (b) THE COURT SHALL CONSIDER REMEDIES PROPOSED BY A PARTY  
2 AND MAY CONSIDER REMEDIES PROPOSED BY INTERESTED NONPARTIES.  
3 THE COURT SHALL NOT PROVIDE DEFERENCE OR PRIORITY TO A REMEDY  
4 PROPOSED BY A DEFENDANT OR POLITICAL SUBDIVISION.

5 (c) IF A PROVISION OF LAW WOULD PRECLUDE AN OTHERWISE  
6 APPROPRIATE REMEDY, THE COURT MAY NONETHELESS ORDER A POLITICAL  
7 SUBDIVISION TO IMPLEMENT THE REMEDY THAT IS INCONSISTENT WITH THE  
8 PROVISION OF LAW.

9 (3) IF A COURT OF COMPETENT JURISDICTION HEARING A CIVIL  
10 ACTION FILED PURSUANT TO SECTION 1-47-201 FINDS A VIOLATION OF THIS  
11 ARTICLE 47, THE COURT MAY AWARD REASONABLE ATTORNEY FEES AND  
12 COSTS TO THE PREVAILING PARTY; EXCEPT THAT, IF A POLITICAL  
13 SUBDIVISION IS THE PREVAILING PARTY, THE COURT MAY NOT AWARD FEES  
14 OR COSTS UNLESS THE COURT FINDS THE CIVIL ACTION TO BE FRIVOLOUS.

15 **1-47-207. Attorney general enforcement.** ENFORCEMENT BY THE  
16 ATTORNEY GENERAL OF THIS ARTICLE 47 OR RELATED LEGAL ACTIONS ARE  
17 BROUGHT SOLELY AT THE ATTORNEY GENERAL'S DISCRETION ON BEHALF  
18 OF THE STATE. ACTIONS BROUGHT BY THE ATTORNEY GENERAL PURSUANT  
19 TO THIS ARTICLE 47 ARE BROUGHT UNDER THE ATTORNEY GENERAL'S OWN  
20 AUTHORITY AND NOT ON BEHALF OF THE SECRETARY OF STATE.

21 PART 3

22 STATEWIDE ELECTION INFORMATION

23 **1-47-301. Definitions.** AS USED IN THIS PART 3, UNLESS THE  
24 CONTEXT OTHERWISE REQUIRES:

25 (1) "DIRECTOR" MEANS THE DIRECTOR OF THE OFFICE.

26 (2) "OFFICE" MEANS THE STATEWIDE ELECTION DATABASE AND  
27 INFORMATION OFFICE CREATED IN SECTION 1-47-302.

1                   **1-47-302. Statewide election database and information office**

2   **- creation - purpose - duties.** (1) THE STATEWIDE ELECTION DATABASE  
3   AND INFORMATION OFFICE IS CREATED IN THE DEPARTMENT OF STATE.

4                   (2) THE OFFICE IS A **TYPE 2** ENTITY, AS DEFINED IN SECTION  
5   24-1-105, AND EXERCISES ITS POWERS AND PERFORMS ITS DUTIES AND  
6   FUNCTIONS UNDER THE DEPARTMENT OF STATE.

7                   (3) (a) THE DIRECTOR OF THE OFFICE SHALL REPORT TO THE  
8   SECRETARY OF STATE.

9                   (b) THE DIRECTOR MUST HOLD AN ADVANCED DEGREE FROM AN  
10   ACCREDITED COLLEGE OR UNIVERSITY, OR HAVE EQUIVALENT EXPERIENCE,  
11   AND HAVE EXPERTISE IN DEMOGRAPHY, STATISTICAL ANALYSIS, AND  
12   ELECTORAL SYSTEMS.

13                  (c) THE DIRECTOR IS SELECTED THROUGH A FAIR AND OPEN  
14   COMPARATIVE ANALYSIS OF CANDIDATES, ADMINISTERED BY THE  
15   SECRETARY OF STATE, BASED ON OBJECTIVE CRITERIA AND WITHOUT  
16   REGARD TO POLITICAL CONSIDERATIONS OR AFFILIATIONS.

17                  (4) THE PURPOSE OF THE OFFICE IS TO ASSIST THE STATE AND  
18   POLITICAL SUBDIVISIONS WITH:

19                  (a) EVALUATING WHETHER AND TO WHAT EXTENT CURRENT LAWS  
20   AND PRACTICES RELATED TO ELECTION ADMINISTRATION ARE CONSISTENT  
21   WITH THIS ARTICLE 47;

22                  (b) IMPLEMENTING BEST PRACTICES IN ELECTION ADMINISTRATION  
23   TO FURTHER THE PURPOSE OF THIS ARTICLE 47; AND

24                  (c) INVESTIGATING ANY POTENTIAL INFRINGEMENT ON THE RIGHT  
25   TO VOTE WITHIN THE STATE.

26                   **1-47-303. Functions and duties of the office - data collection**

27   **and maintenance.** (1) (a) THE OFFICE SHALL COLLECT AND MAINTAIN

1 THE FOLLOWING DATA IN AN ELECTRONIC FORMAT:

2 (I) ANNUAL ESTIMATES OF TOTAL POPULATION, VOTING AGE  
3 POPULATION, AND CITIZEN VOTING AGE POPULATION BY RACE, COLOR,  
4 LANGUAGE MINORITY GROUP, AND DISABILITY STATUS FOR EACH  
5 POLITICAL SUBDIVISION, WHICH ARE SPECIFIED AT THE PRECINCT LEVEL,  
6 IF AVAILABLE, OR THE DISTRICT OR COUNTY LEVEL AND WHICH ARE BASED  
7 ON INFORMATION FROM THE UNITED STATES CENSUS BUREAU, INCLUDING  
8 FROM THE AMERICAN COMMUNITY SURVEY, OR INFORMATION OF  
9 COMPARABLE QUALITY COLLECTED BY A PUBLIC ENTITY;

10 (II) ELECTION RESULTS AT THE PRECINCT LEVEL FOR STATE AND  
11 POLITICAL SUBDIVISION ELECTIONS;

12 (III) REDISTRICTING PLANS AND PRECINCT BOUNDARIES FOR EACH  
13 ELECTION IN EACH POLITICAL SUBDIVISION;

14 (IV) GEOCODED LOCATIONS OF VOTER SERVICE AND POLLING  
15 CENTERS, BALLOT DROP BOXES, AND BALLOT DROP-OFF LOCATIONS FOR  
16 EACH ELECTION IN EACH POLITICAL SUBDIVISION, IN ADDITION TO THE  
17 NUMBER OF DAYS AND HOURS THAT EACH VOTER SERVICE AND POLLING  
18 CENTER OR BALLOT DROP-OFF LOCATION IS OPEN; AND

19 (V) ANY OTHER INFORMATION THAT THE DIRECTOR DETERMINES  
20 NECESSARY TO MAINTAIN IN FURTHERANCE OF THE PURPOSES OF THE  
21 OFFICE.

22 (b) THE DIRECTOR SHALL RETAIN THE DATA DESCRIBED IN  
23 SUBSECTION (1)(a) OF THIS SECTION FOR THE LENGTH OF TIME THAT IT IS  
24 AVAILABLE OR THE PRECEDING TWELVE YEARS AND SHALL MAINTAIN THE  
25 DATA ON AS CURRENT A BASIS AS IS POSSIBLE.

26 (c) THE DIRECTOR SHALL MAKE THE DATA MAINTAINED BY THE  
27 OFFICE AS DESCRIBED IN SUBSECTION (1)(a) OF THIS SECTION AVAILABLE

1 ON THE WEBSITE OF THE SECRETARY OF STATE OR OF THE OFFICE IN AN  
2 ACCESSIBLE AND APPROPRIATE ELECTRONIC FORMAT; EXCEPT THAT  
3 PERSONALLY IDENTIFIABLE VOTER INFORMATION THAT IS NOT PUBLICLY  
4 AVAILABLE IS NOT PUBLISHED AND ACCESSIBLE.

5 (d) IN PREPARING ANY ANALYSIS OF THE DATA DESCRIBED IN  
6 SUBSECTION (1)(a) OF THIS SECTION, THE OFFICE SHALL USE REASONABLE,  
7 PEER-REVIEWED, AND VALIDATED METHODOLOGIES.

8 (2) THE DIRECTOR MAY PROVIDE NONPARTISAN TECHNICAL  
9 ASSISTANCE TO POLITICAL SUBDIVISIONS, RESEARCHERS, AND MEMBERS  
10 OF THE PUBLIC SEEKING TO USE THE OFFICE'S RESOURCES IN RELATION TO  
11 THE DATA IT MAINTAINS PURSUANT TO THIS SECTION.

12 (3) THE DIRECTOR MAY, AT THE DIRECTOR'S SOLE DISCRETION,  
13 REFER INFORMATION AND DATA TO THE ATTORNEY GENERAL FOR  
14 EVALUATION AND INVESTIGATION CONCERNING POTENTIAL VIOLATIONS OF  
15 THIS ARTICLE 47.

16 **1-47-304. Submission of data by political subdivisions.**

17 (1) AFTER THE CERTIFICATION OF AN ELECTION OF ANY POLITICAL  
18 SUBDIVISION, THE ENTITY RESPONSIBLE FOR ADMINISTERING THE ELECTION  
19 SHALL SUBMIT TO THE OFFICE THE FOLLOWING INFORMATION IN AN  
20 ACCESSIBLE AND APPROPRIATE FORMAT AS DETERMINED BY THE OFFICE:

21 (a) ELECTION RESULTS, SPECIFIED AT THE PRECINCT LEVEL IF  
22 AVAILABLE;

23 (b) VOTER REGISTRATION LISTS AS OF THE ELECTION;

24 (c) VOTER RECORDS; AND

25 (d) ELECTION DISTRICT AND PRECINCT BOUNDARIES, IF  
26 APPLICABLE.

27 (2) THE DIRECTOR SHALL PROVIDE ADEQUATE TECHNOLOGICAL

1 SECURITY MEASURES TO PREVENT UNAUTHORIZED ACCESS TO  
2 VOTER-RELATED RECORDS AND SHALL ESTABLISH ADEQUATE AND  
3 REASONABLE TECHNOLOGICAL SECURITY REQUIREMENTS FOR THE  
4 EXCHANGE OR TRANSFER OF DATA.

5 **SECTION 13.** In Colorado Revised Statutes, 24-1-111, **add** (4)  
6 as follows:

7 **24-1-111. Department of state - creation.** (4) THE DEPARTMENT  
8 OF STATE INCLUDES THE STATEWIDE ELECTION DATABASE AND  
9 INFORMATION OFFICE CREATED IN PART 3 OF ARTICLE 47 OF TITLE 1. THE  
10 STATEWIDE ELECTION DATABASE AND INFORMATION OFFICE IS A **TYPE 2**  
11 ENTITY, AS DEFINED IN SECTION 24-1-105, AND EXERCISES ITS POWERS  
12 AND PERFORMS ITS DUTIES AND FUNCTIONS AS SPECIFIED BY LAW UNDER  
13 THE DEPARTMENT OF STATE.

14 **SECTION 14.** In Colorado Revised Statutes, 24-31-101, **amend**  
15 (1)(i)(XXII) and (1)(i)(XXIII); and **add** (1)(i)(XXIV) as follows:

16 **24-31-101. Powers and duties of attorney general.** (1) The  
17 attorney general:

18 (i) May independently initiate and bring civil and criminal actions  
19 to enforce state laws, including actions brought pursuant to:

20 (XXII) Part 14 of article 12 of title 38; ~~and~~

21 (XXIII) Section 24-34-806; AND

22 (XXIV) THE "COLORADO VOTING RIGHTS ACT", ARTICLE 47 OF  
23 TITLE 1.

24 **SECTION 15. Act subject to petition - effective date -**  
25 **applicability.** (1) This act takes effect at 12:01 a.m. on the day following  
26 the expiration of the ninety-day period after final adjournment of the  
27 general assembly; except that, if a referendum petition is filed pursuant

1 to section 1 (3) of article V of the state constitution against this act or an  
2 item, section, or part of this act within such period, then the act, item,  
3 section, or part will not take effect unless approved by the people at the  
4 general election to be held in November 2026 and, in such case, will take  
5 effect on the date of the official declaration of the vote thereon by the  
6 governor.

7 (2) This act applies to elections and election-related activities  
8 occurring on or after January 1, 2026.